Port Orchard Comprehensive Plan Update 2016: Progress Report

Joint City Council-Planning Commission Meeting
Wednesday, April 15, 2015 at 7:00pm at Port Orchard City Hall
Tonight’s Agenda

• The update process and legal requirements
• Progress to date: Introduction, Land Use, Housing, Economic Development
• Remaining work on the above elements
• Next: Parks, Transportation, Utilities, Natural Systems, and Capital Facilities
• Public discussion
A Community Plan

• What residents and businesses value about Port Orchard
  o Small town with community spirit and shared sense of history
  o Proximity to military installations, Seattle, transportation links

• Represents the needs and desires of the community
  o Better access to goods and services in town
  o Improving the vitality of downtown and the waterfront
  o More transportation options
  o Attracting world class businesses
Legal Requirements

• Washington Growth Management Act (GMA)
  o Department of Commerce checklist
  o Gap analysis of required information in the plan
  o Goals of GMA: to reduce sprawl, regional transportation planning, protecting property rights, affordable housing, economic development, public participation, environmental protection, ...

• PSRC Vision 2040
  o PSRC checklist and review required for federal transportation funding

• Land use code (zoning) consistency
Puget Sound Regional Council Vision 2040 – Kitsap County Growth Share

• The Countywide Planning Policies have been developed to implement the Vision 2040 Regional Growth Strategy
• Vision 2040 allocates 9% of regional growth to Kitsap Co., a total of 140,000 residents between 2000-2040
• The Kitsap Allocation is broken down into 5 categories
• Port Orchard and Poulsbo are the 2 small cities in the County and are required to accommodate 12,000 residents
Population Growth by Regional Geography and County, 2000–2040

<table>
<thead>
<tr>
<th>Region</th>
<th>Metropolitan Cities</th>
<th>Core Cities</th>
<th>Larger Cities</th>
<th>Small Cities</th>
<th>Uninc UGA</th>
<th>Rural</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Snohomish County</td>
<td>20% - 90,000</td>
<td>9% - 40,000</td>
<td>19% - 85,000</td>
<td>8% - 37,000</td>
<td>33% - 148,000</td>
<td>10% - 46,000</td>
<td>26% - 446,000</td>
</tr>
<tr>
<td>Pierce County</td>
<td>32% - 127,000</td>
<td>20% - 77,000</td>
<td>8% - 32,000</td>
<td>13% - 52,000</td>
<td>21% - 81,000</td>
<td>6% - 24,000</td>
<td>23% - 393,000</td>
</tr>
<tr>
<td>Kitsap County</td>
<td>26% - 39,000</td>
<td>13% - 19,000</td>
<td>11% - 16,000</td>
<td>8% - 12,000</td>
<td>26% - 39,000</td>
<td>16% - 25,000</td>
<td>9% - 149,000</td>
</tr>
<tr>
<td>King County</td>
<td>41% - 294,000</td>
<td>32% - 233,000</td>
<td>15% - 108,000</td>
<td>5% - 35,000</td>
<td>5% - 34,000</td>
<td>3% - 20,000</td>
<td>42% - 724,000</td>
</tr>
<tr>
<td>Total Increase</td>
<td>32% - 550,000</td>
<td>22% - 369,000</td>
<td>14% - 240,000</td>
<td>8% - 136,000</td>
<td>18% - 302,000</td>
<td>7% - 115,000</td>
<td>100% - 1,712,000</td>
</tr>
<tr>
<td>2000 Base</td>
<td>1,007,000</td>
<td>601,000</td>
<td>403,000</td>
<td>210,000</td>
<td>586,000</td>
<td>470,000</td>
<td>3,276,000</td>
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Growth Allocation and Capacity

<table>
<thead>
<tr>
<th>Year</th>
<th>City Population</th>
<th>Average Annual Change</th>
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</thead>
<tbody>
<tr>
<td>1900</td>
<td>254</td>
<td>—</td>
</tr>
<tr>
<td>1910</td>
<td>682</td>
<td>16.9%</td>
</tr>
<tr>
<td>1920</td>
<td>1,393</td>
<td>10.4%</td>
</tr>
<tr>
<td>1930</td>
<td>1,145</td>
<td>-1.8%</td>
</tr>
<tr>
<td>1940</td>
<td>1,566</td>
<td>3.7%</td>
</tr>
<tr>
<td>1950</td>
<td>2,320</td>
<td>4.8%</td>
</tr>
<tr>
<td>1960</td>
<td>2,778</td>
<td>2.0%</td>
</tr>
<tr>
<td>1970</td>
<td>3,904</td>
<td>4.1%</td>
</tr>
<tr>
<td>1980</td>
<td>4,787</td>
<td>2.3%</td>
</tr>
<tr>
<td>1990</td>
<td>4,984</td>
<td>0.4%</td>
</tr>
<tr>
<td>2000</td>
<td>7,693</td>
<td>5.4%</td>
</tr>
<tr>
<td>2010</td>
<td>11,157</td>
<td>4.5%</td>
</tr>
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Yearly Estimates

<table>
<thead>
<tr>
<th>Year</th>
<th>Annual Change</th>
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<tbody>
<tr>
<td>2011</td>
<td>2.5%</td>
</tr>
<tr>
<td>2012</td>
<td>3.0%</td>
</tr>
<tr>
<td>2013</td>
<td>9.3%</td>
</tr>
<tr>
<td>2014</td>
<td>2.2%</td>
</tr>
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Elements/Chapters

- Introduction
- Land Use
- Housing
- Economic Development
- Transportation
- Implementation
- Natural Systems
- Capital Facilities
- Utilities
- Parks and Recreation
- Shoreline Master Program
Timeline

January 2014
- Review of existing plan
- Initial Conditions Report completed
- Studio completes draft Vision
- Land Use, and Housing elements

July 2014
- First public meeting
- Begin drafting Economic Development element
- Progress report and workshop

January 2015
- Begin review of draft elements and gap analysis
- Begin drafting Transportation, Utilities, and Capital Facilities elements

July 2015
- Hire consultants for transportation, water, sewer, and critical areas
- Begin outreach and updates for Parks Element

January 2016
- Consultant deliverables due
- Begin final revisions, updating data, and holding final public hearings

July 2016
- State deadline
Stakeholder Involvement

• Members of the public
• Business owners
• South Kitsap School District
• Kitsap Public Health District
• Kitsap Economic Development Alliance
• Homebuilder’s Association
Introduction
Introduction

• Presents a broad vision of Port Orchard
• Statement of purpose and targeted outcomes
• Theme of connections between physical environment, community, and government
• Local Centers Growth Strategy
• Local history
• Document organization
Vision – Targeted Outcomes

• The city has retained its small town character and strong community spirit
• The historic downtown is more attractive and vibrant
• More efficient patterns of development have reduced real per capita infrastructure costs
• Housing has remained affordable, and the diversity of housing types has expanded
• Walking, biking, driving, and transit infrastructure make it easy to get around the city
Vision – Targeted Outcomes

• The city’s waterfront and open space resources are highly enjoyed by the community
• Community organizations are better empowered to coordinate events and activities
• Citizens enjoy a comfortable and productive relationship with city government
• Local businesses are supported by the community and government policies
• Citizens are better informed and connected to the planning process
Connections

- Connect Business and Government Through a High Level of Partnership and Cooperation
- Connect Individual Neighborhoods to Greater City
- Connect People to Downtown, People to Waterfront, and Downtown to Waterfront
- Connect People via Land Use Choices that Encourage Meaningful Interactions
- Connect Separate Areas of the City with a Variety of Transportation Options
- Connect Parks to Housing and to Other Parks
- Connect Neighborhoods to the Regional Trail Network
- Connect People to the History of the City Through the Built Environment
- Connect Citizens and Government Officials
Centers Strategy
Land Use
Land Use

- Heart of the Comprehensive Plan
- Overall aim is to protect small town character while allowing for new development
- It should be noted that no significant land use map changes are proposed as part of this update
- No changes to overlay district goals and policies
Kitsap County Buildable Lands Analysis

• One of the main tools used to inform the Land Use Element
• Analyses zoning, critical areas, and development to determine land capacity.
• Land Use Element must ensure there is adequate capacity for growth
• City has surplus residential and employment capacity.
The Local Centers Approach

• Send growth to:
  o Areas containing approved developments
  o Spread some growth around evenly
  o Send other growth to specific centers of activity in the city
The Centers Approach

• Objectives
  o Efficient provision of public services
  o Lively, walkable, mixed-use places
  o Housing and shopping variety
  o Multiple transportation options

• Strategy: plan individually over next several years
• Centers map adopted in existing 2014 comp plan
Housing
Housing

• Intent is to guide City decisions that affect the availability and affordability of housing

• Recognize the trends – shrinking households, working at home, owner occupation, etc.

• The City’s development regulations should implement the housing goals and policies.
Highlights of the Housing Update

• Focuses on preserving existing neighborhoods and increasing housing options
• Encourages exploration of meeting demands for affordable and special needs housing
• Ensure permitting is a timely process
• Protect and maintain the environment
Economic Development
Economic Development

• The city is required to accommodate an additional 3,132 new jobs by 2036.
• Intent of Element is to identify goals and policies to:
  • Support a variety of employment types.
  • Retain and attract businesses.
  • Market Port Orchard as a destination.
  • Identify investments and needed improvements in support of Economic Development.
  • Support local businesses.
• The element also explored opportunities for new and expanded industry clusters
Puget Sound Industrial Center - Bremerton
Other Elements – Not Yet Drafted

• Transportation
• Parks
• Water/Sewer
• Natural Systems
• Capital Facilities Plan
Transportation

- City has contracted with TSI, Inc. for updating the Transportation Plan
- The City is currently considering adopting a new Transportation Improvement Plan (TIP)
- Need to adopt Level of Service (LOS) standards
  - Currently the standard is LOS “D”
- Transportation funding plan
- Transportation goals and policies
- Non-motorized element
Parks

• Parks Element is based on 2011 Parks Plan
• The City is beginning a light revision to the Parks Plan
• Upcoming survey on Parks; one emphasis will be on undeveloped park land
• In-house project, DCD staff
• Consistent with the connections theme, the City is using the MindMixer Platform to solicit input.
Water Plan

• City has contracted with Pace Engineering for updating the Water System Plan
• Needs to be updated in large part due to recent annexations and new growth allocations
• Technical document subject to Washington Department of Health review
• Executive summary incorporated in comp plan
• Capital facilities summary incorporated in comp plan
Sewer Plan

- City has contracted with BHC for updating the Sewer System Plan
- Needs to be updated in large part due to recent annexations and new growth allocations
- Technical document subject to Washington Department of Health review
- Executive summary incorporated in comp plan
- Capital facilities summary incorporated in comp plan
Natural Systems Element and Best Available Science Review

- City has contracted with ESA, Inc. for updating the Natural Systems element and reviewing for best available science required by state law
- This will be a light revision to the Natural Systems Element
- Will result in updates to City’s critical area code
Capital Facilities Element

- Staff will update this element in-house upon completion of all other elements
- Will work with City Council and Planning Commission to develop a capital facilities plan to implement the goals and policies of the Comprehensive Plan
Implementation

• The Comprehensive Plan impacts City activities
  o Budget
  o Capital investments and projects
  o Development regulations
• State law requires that the city’s budget and development regulations be consistent with the Comprehensive Plan
• The Comprehensive Plan must be internally consistent
Next Steps

- City Council member and Planning Commissioner questions and comments
- Public questions and comments
- April 23rd, 7:00pm: City Council and Planning Commission workshop to discuss questions and comments received this evening
Thank You!
Department of Community Development
planning@cityofportorchard.us
(360) 874-5533

More information online:
cityofportorchard.us/2016-comp-plan-update